

Edward J. Collins, Jr. Center for Public Management

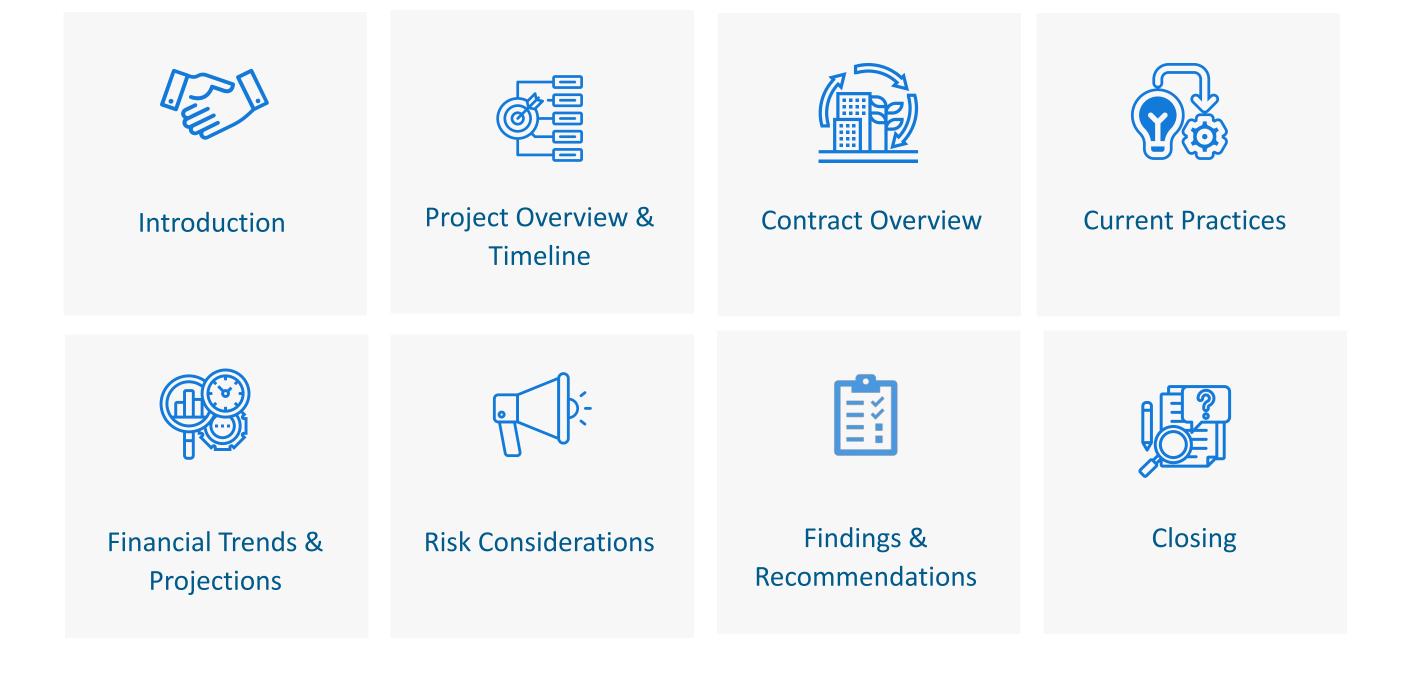
Lincoln School Committee

Hanscom Contract Review



May 30, 2024

Agenda





Mission Statement



The Collins Center is dedicated to improving the efficiency, effectiveness, governance, responsiveness, and accountability of public sector organizations, with a particular focus on local and state governments.



Why is the Center Unique?

M.G.L. Chapter 75, Section 45

The Center was established by the State Legislature in July 2008.

M.G.L. 30B Exempt

The Center is exempt from Chapter 30B procurement standards.

Offers State Funding Assistance

The Center has a relationship with the Department of Local Services and offers state sponsored routes to alternative funding options.

Cross-Disciplinary Teams

The Center employs teams of practitioner-consultants with decades of experience working in municipal, regional, state governments as well as public school districts.

UMASS Boston Department

The Center is affiliated with the John W. McCormack Graduate School of Policy and Global Studies at UMASS Boston.

Consultants for Public Government

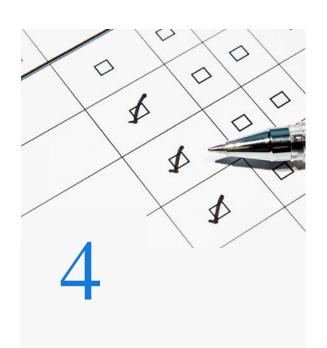
The Center consults on all aspects of public governance and management throughout Massachusetts and beyond.



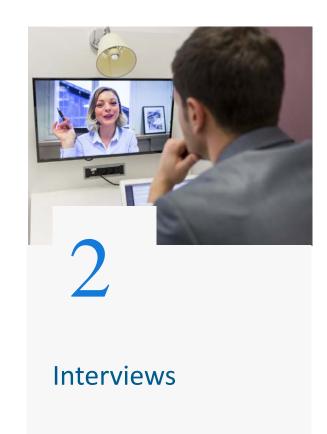
Our Process

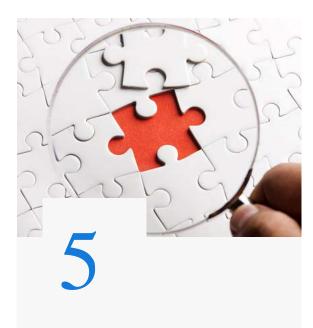


Initial Meetings

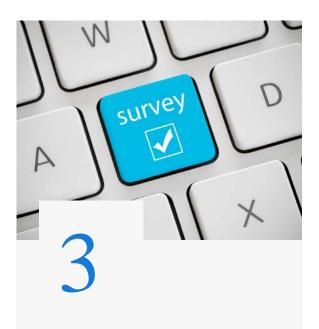


Data Analysis

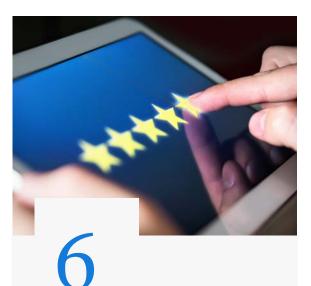




Develop Findings & Recommendations

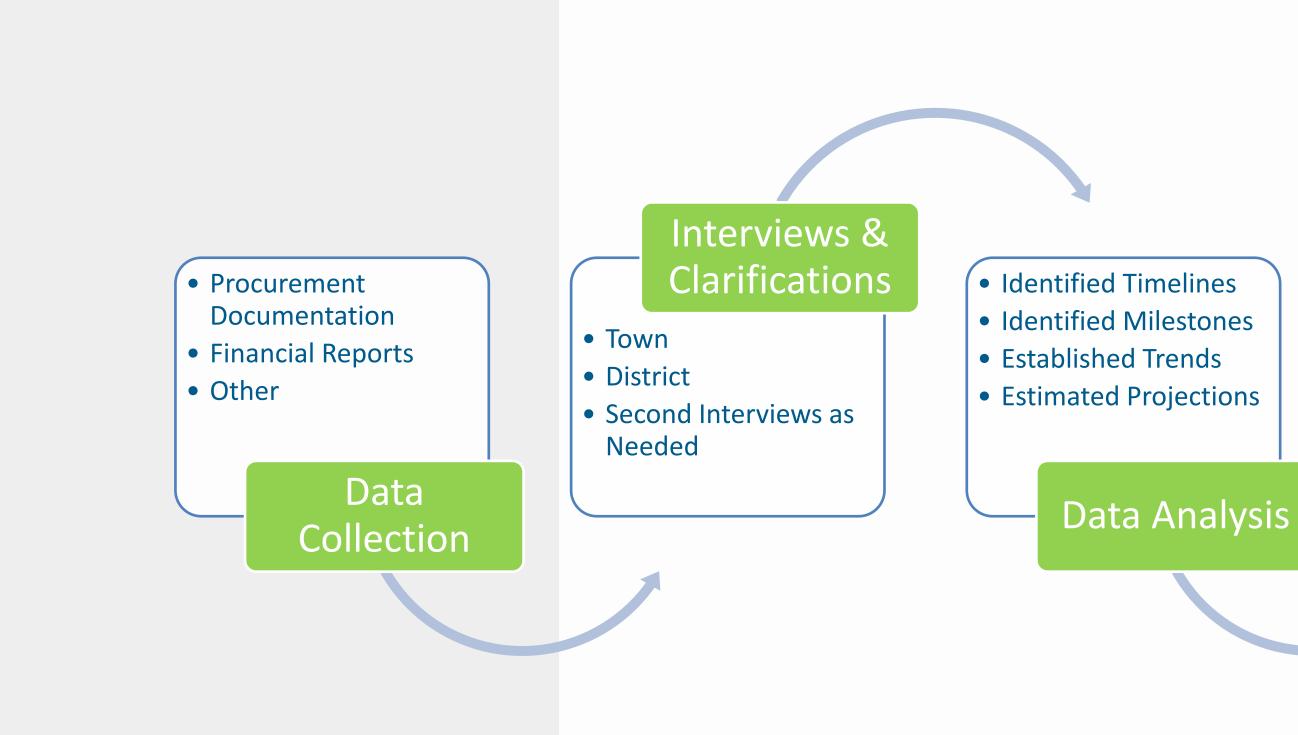


Data Collection



Final Report

Methodology



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Hanscom Contract Overview



- First agreement 1956
- Multiple adjustments to procurement and awarding practices over 60+ years
- Current procurements guided by Federal Acquisition Regulations (FAR)
- Lincoln Public Schools is a vendor

warding practices over 60+ years quisition Regulations (FAR)



Hanscom Contract Basics

Education of Students Pre-K to Grade 8

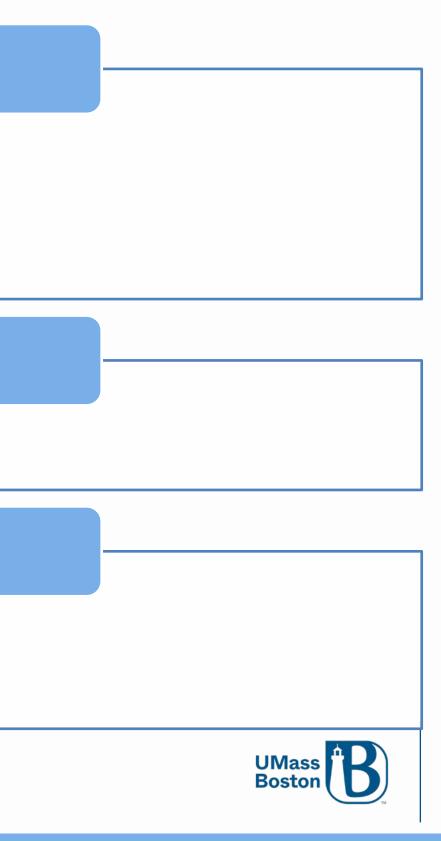
- Regular & Special Education Programming
- Personnel & Supplies
- Outplacement Special Education Services

Building Administration & Clerical Support

• Building Safety

Building Maintenance

- Furniture & Fixtures
- Capital up to \$50,000



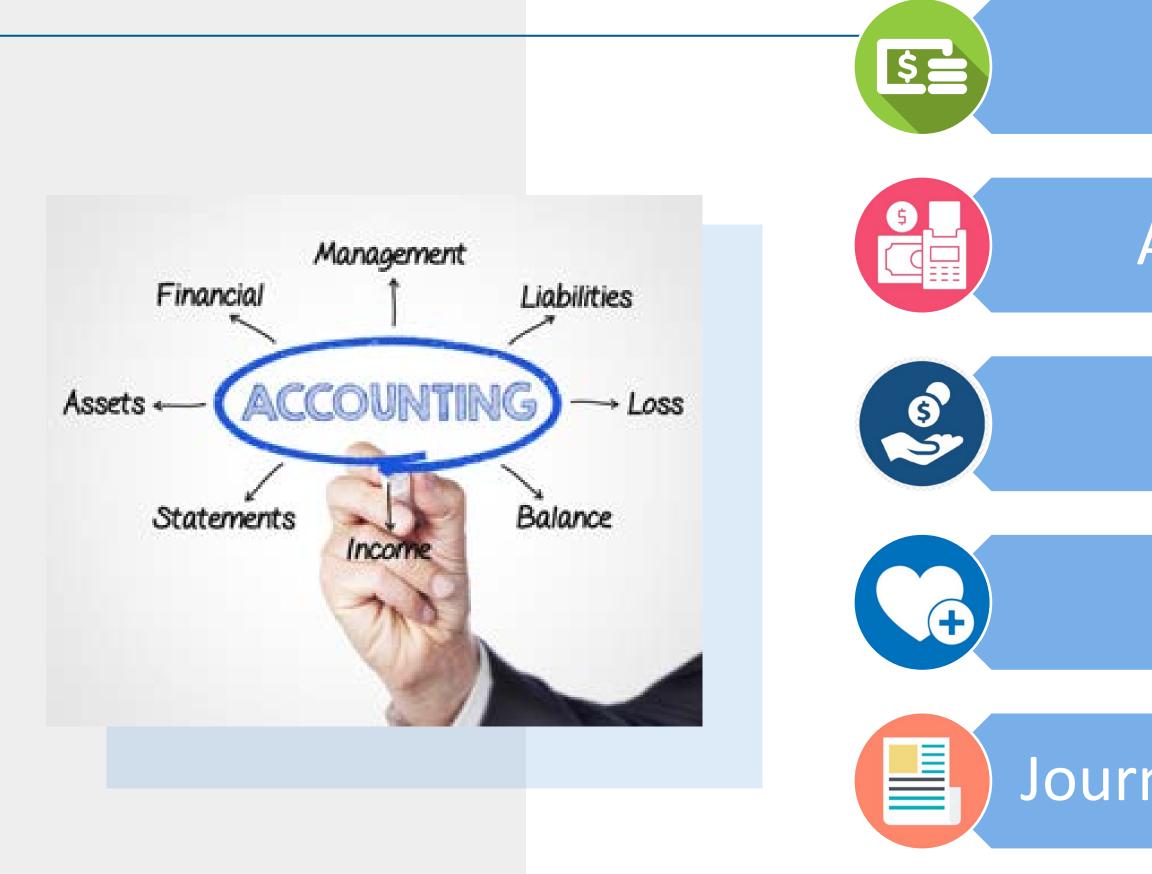
Noteworthy Milestones & Concepts

- 2009 "Federal Grant" designation removed
 - Result: 9% Pension overhead no longer applicable for MTRS & MCRS
- Mid 2000s housing leased to private developer for 50 years
- 2010-2020 solicitations & pricing based on "Bands"
- 2020 contract solicitations & pricing based on fixed cost structure
 - Current Contract Executed June 23, 2020
 - ➤ Duration 5 Years



Edward J. Collin for Public Manag

Hanscom Contract Current Practices



Invoicing

Accounts Payable

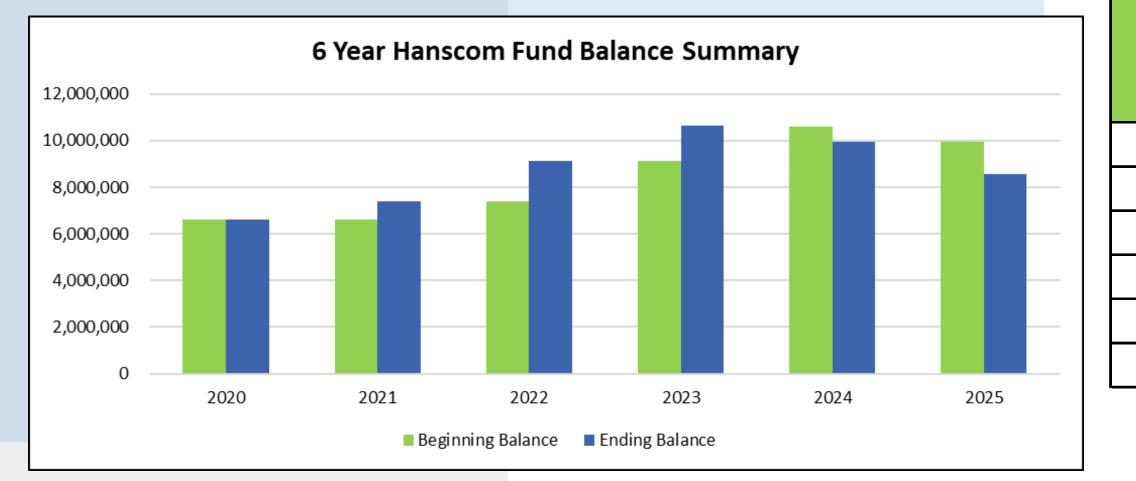
Payroll

Benefits

Journal Entries / Transfers

Financial Trends: Historic Fund Balance

- FY2020-FY2023 Audited Financial Stateme
- FY2024 & FY2025 Assume:
 - Revenues = Contract Value
 - Expenses = Adopted Budgets



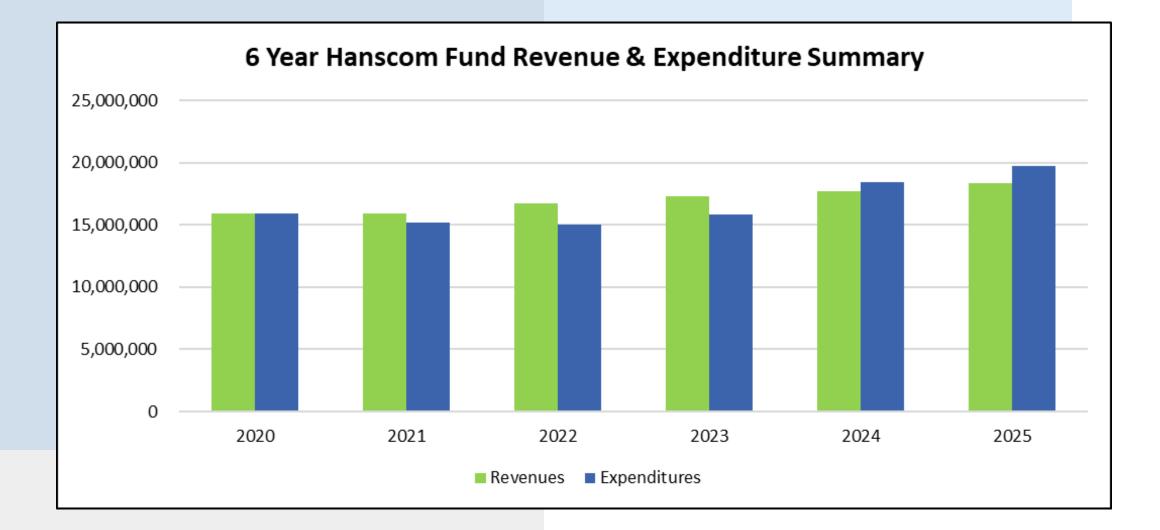
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Fiscal Year	Ending Balance	Annual Percentage Change
2020	6,617,092.00	-0.07%
2021	7,375,827.00	11.47%
2022	9,131,855.00	23.81%
2023	10,644,112.00	16.56%
2024	<i>9,933,</i> 735.32	-6.38%
2025	8,584,694.32	-13.58%



Financial Trends: *Historic Revenues & Expenditures*

- Revenue Average = 2.89% ightarrow
- Expenditure Average = 4.59% ightarrow



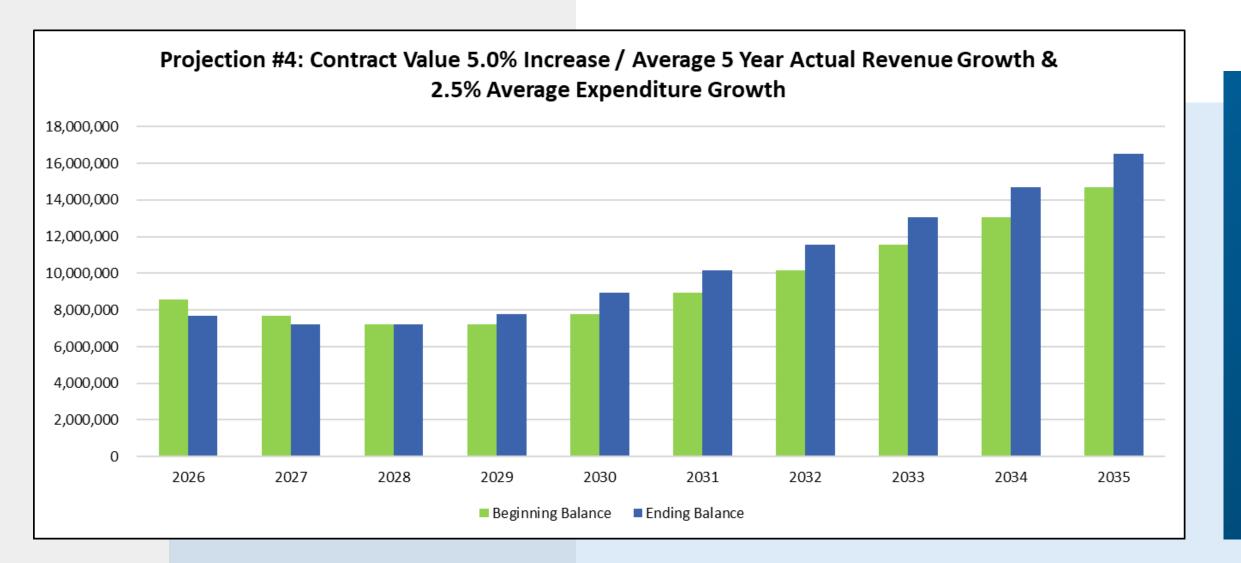




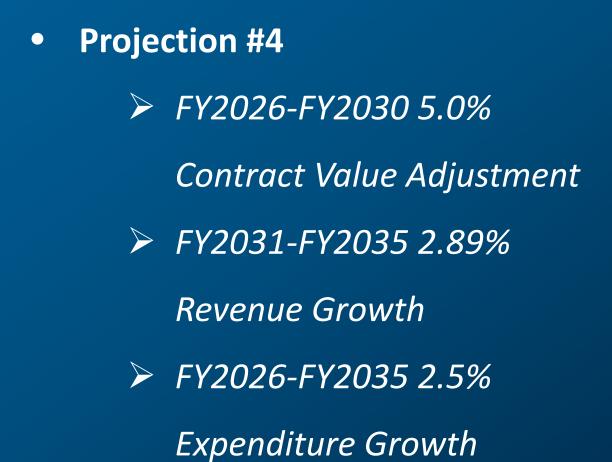
Fiscal Year	Revenue % Change	Expenditure % Change
2021	0.00%	-4.79%
2022	5.08%	-1.24%
2023	3.32%	5.33%
2024	2.43%	16.53%
2025	3.62%	7.14%
Average Change	2.89%	4.59%



Financial Projections: Contract Value Adjustment









Liability Considerations

Unemployment

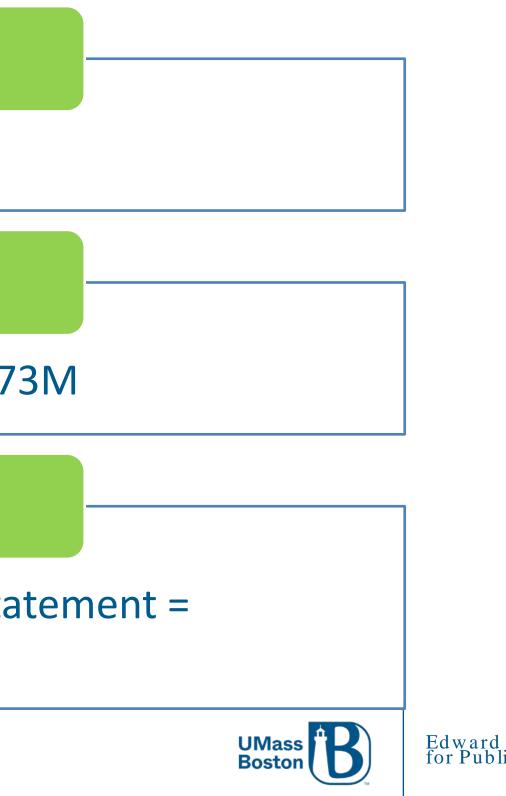
• Basic Estimate @ FY2022 = \$2.02M

Other Post Employment Benefits (OPEB)

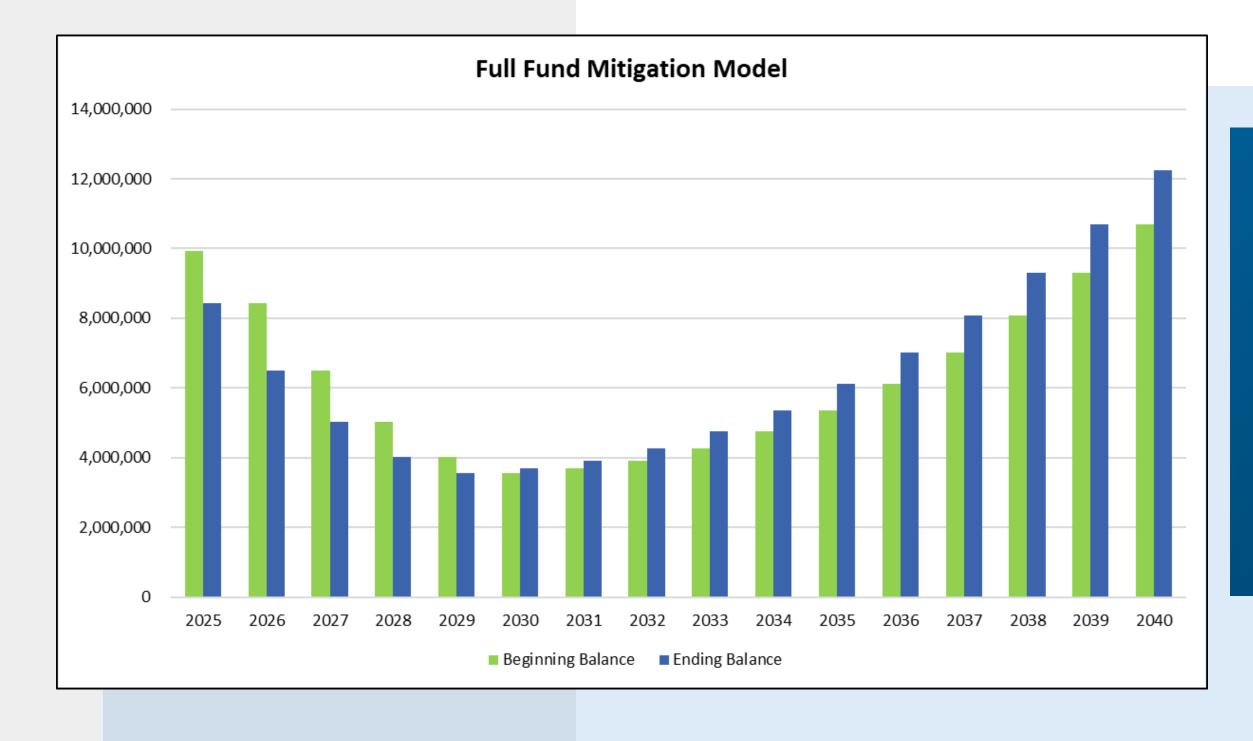
• June 30, 2022 Valuation Statement = \$7.73M

Pension

 Draft MCRS November 2023 Valuation Statement = \$4.26M



Fund Balance Mitigation Model



Note: Drawdown on Fund Balance FY2025-FY2030, build back estimated to begin FY2031.

• Projection #4

- Unemployment Reserve Annual Contribution
- OPEB Liability 15-Year Contribution
 Schedule
- MCRS Pension Liability 15-Year
 Contribution Schedule



Risk Considerations





- Base Closure
- Most unknown & variable risk consideration
- Potential all current students will remain with the District
- Additional operating expenses transferred to general fund

Note: The above are high-level risk considerations and do not address every possible scenario.



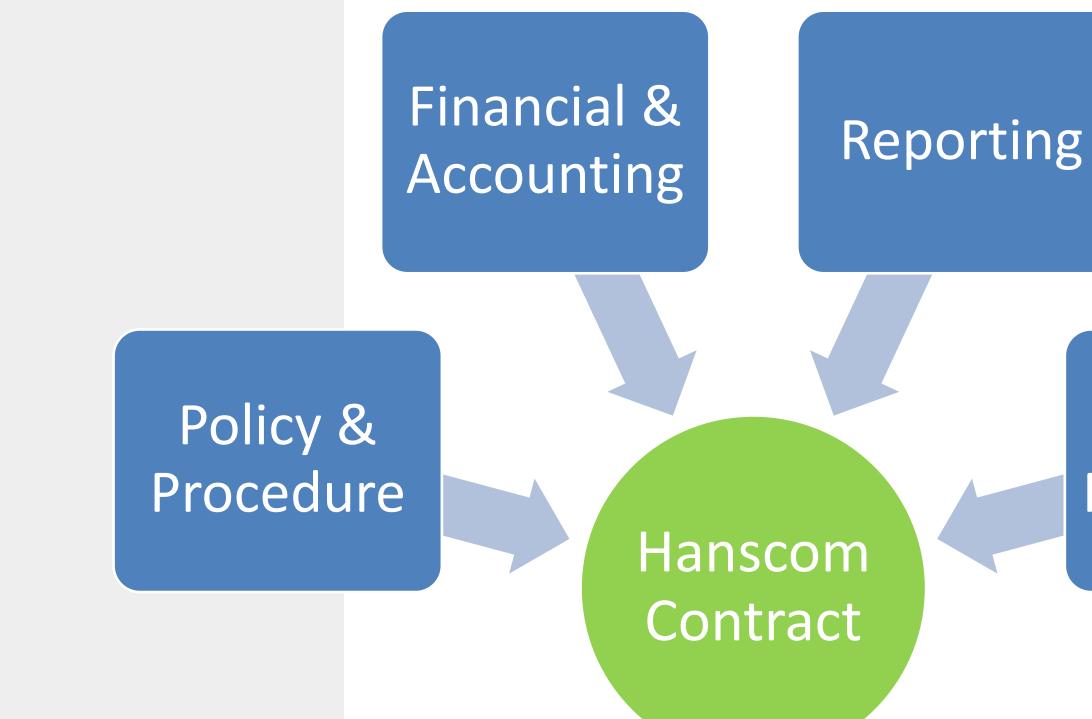
Contract Elimination

 Possible migration to "impact aid" & other revenue

- Unknown if Hanscom School could be operated by the District
- DoDEA could operate Hanscom School internally



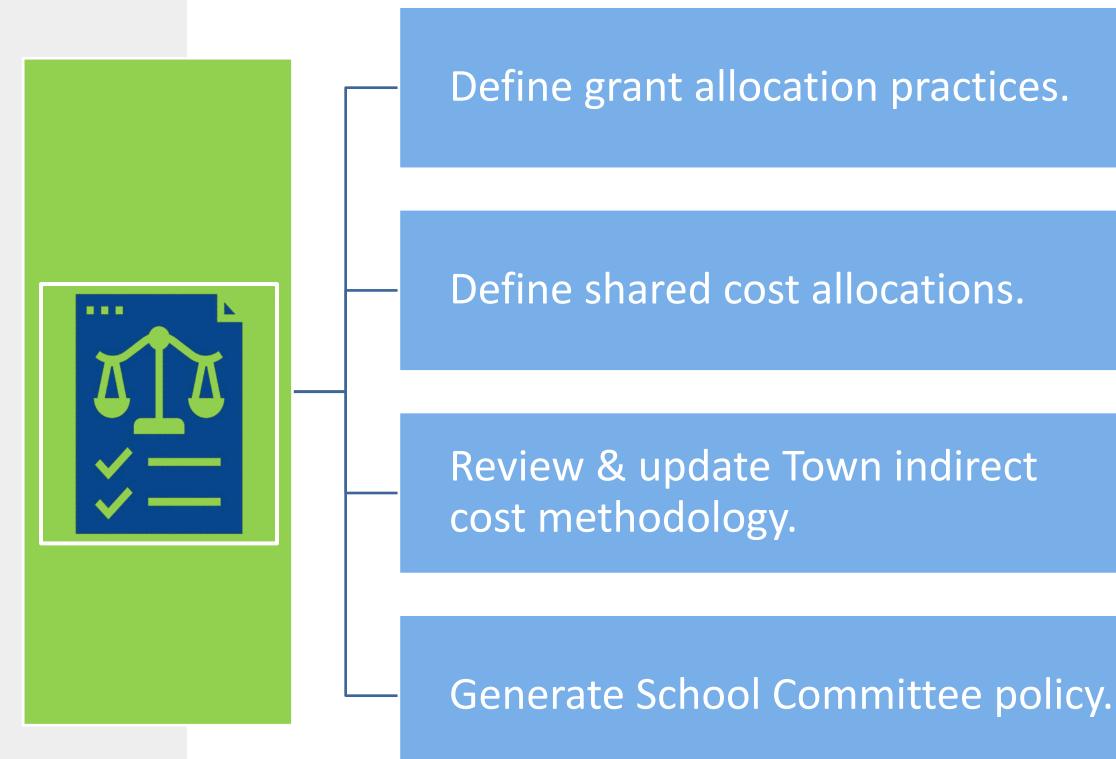
Findings & Recommendations



Contract Negotiation



Findings & Recommendations: Policy & Procedure





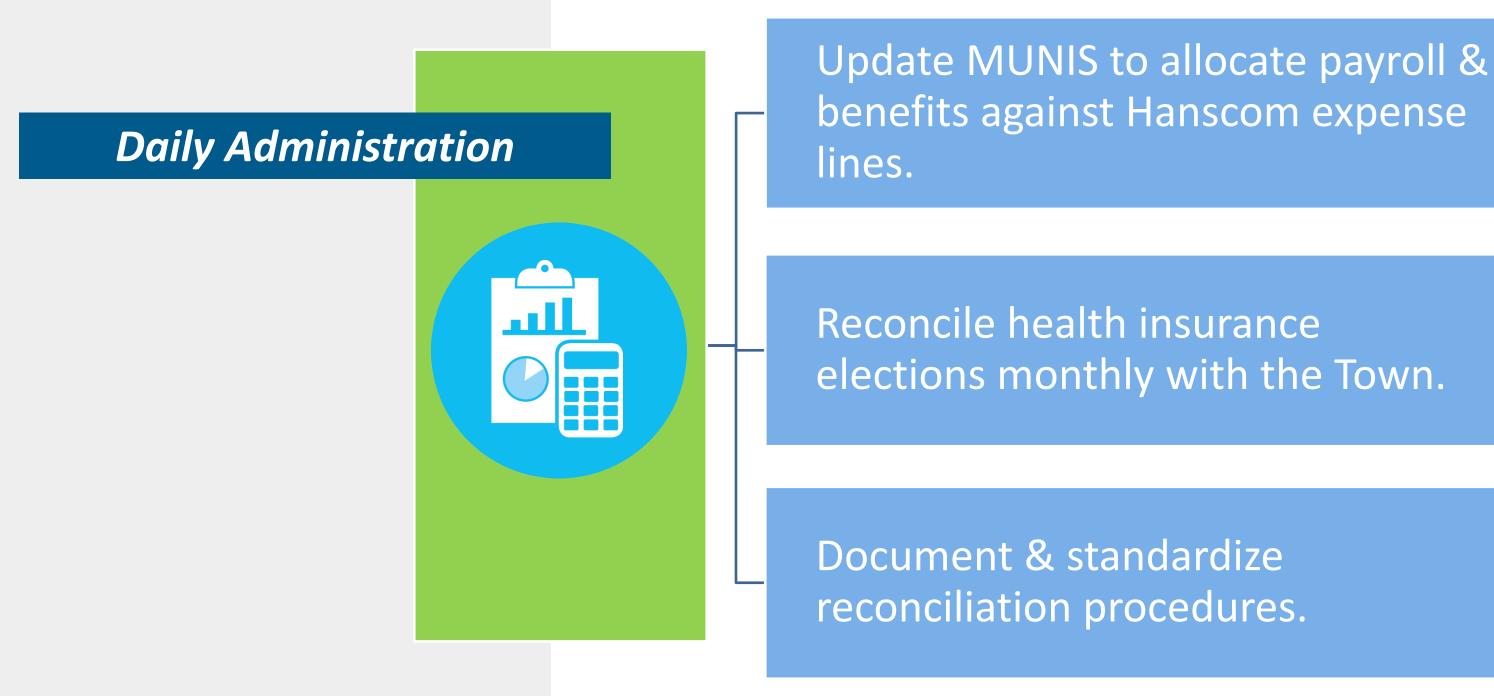
Findings & Recommendations: Financial & Accounting

Legislation



Seek special legislation to establish an enterprise account.

Findings & Recommendations: Financial & Accounting



Findings & Recommendations: Financial & Accounting

Liabilities & Future Planning



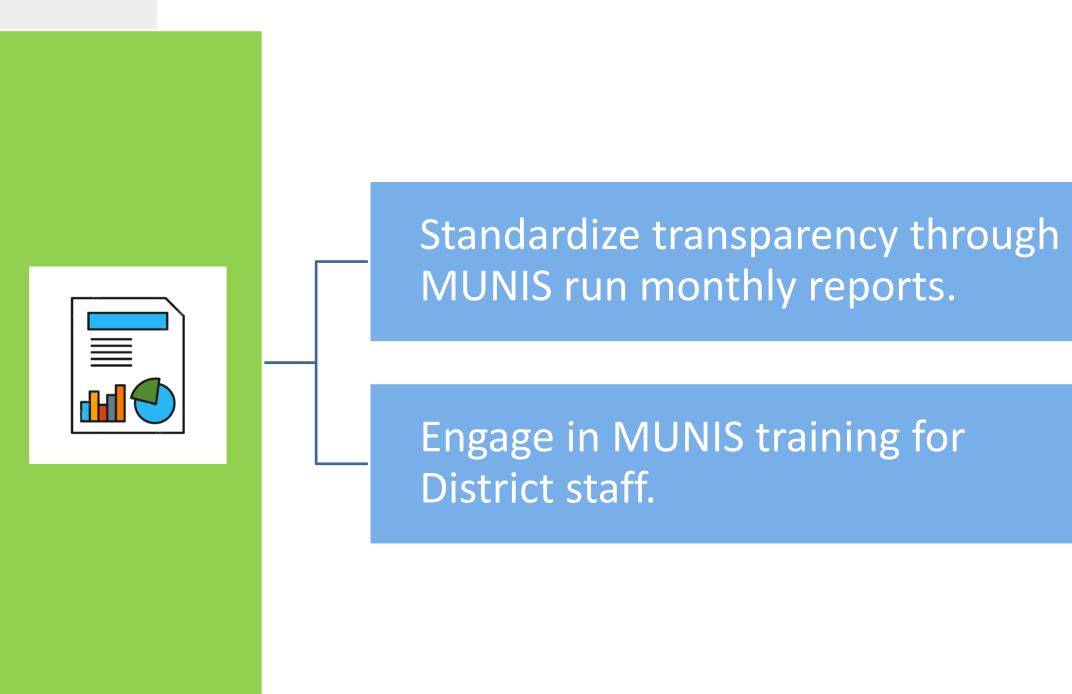
Pay annual actuarial determined pension contributions in a single payment.

Evaluate OPEB & pension liability allocation methodologies.

Generate bi-annual disaggregated valuation statements for OPEB and pension liabilities.

Create reserve funds and fund modeling.

Findings & Recommendations: Reporting





Findings & Recommendations: Negotiation Considerations

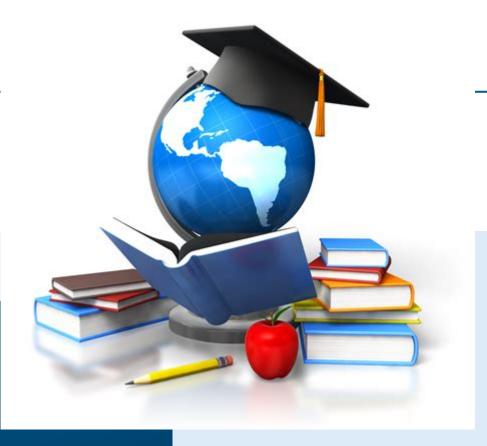


Implement a standardized negotiation process including representation from both the Town and District.



Closing Thoughts

- Extraordinary opportunity to educate children of active-duty military personnel
- Fosters a true partnership between DoDEA, Town, and District
- Strengthens the working environments between the Town and District
- Financially beneficial for the Town and District with proper planning







Thank You



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